

10 Year Health Plan Somerset Engagement Report 2025



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Introduction

In October 2024, as part of 'the biggest conversation about the NHS' since its creation, the government called on the country to share their experiences of the health service and help shape how the NHS should work in the future as part of its 10 Year Health Plan, to be published in spring/summer 2025.

The focus for feedback was on three key shifts. These shifts are big changes to the way health and care services work, but changes that doctors, nurses, patient charities, academics and politicians from all parties broadly agree are necessary to improve health and care services in England.

The three shifts are:

Shift 1: Moving more care from hospitals to communities

Shift 2: Making better use of technology in health and care

Shift 3: Focusing on preventing sickness, not just treating it

This campaign provided NHS Somerset's engagement team with a great opportunity to expand on the work we did last year as part of Somerset's Big Conversation 2024 and to continue the conversation with local communities and people about their experiences of healthcare services.

We engaged both online and in person and worked closely with Healthwatch Somerset and our Integrated Care System partners to reach colleagues, patients and residents across Somerset. We also worked as part of a South West regional 'team of teams' to ensure that between us, we engaged with health inequalities groups and communities, for example diverse individuals and communities identified as Core20PLUS5 and those often referred to as 'seldom heard' or 'harder to reach'.

We wanted to make sure that, in the time we had available, we were able to encourage as many people as possible to get involved and have their say on the Government's national 10 Year Health Plan - whether in person or online.

Somerset's 10 Year Health Plan Engagement

Between November 2024 and March 2025, members of our NHS Somerset Engagement team engaged with people and patients across Somerset, visiting community groups and engaging in a wide range of locations, as well as talking to ICS colleagues about the three key shifts and hearing about people's experiences of healthcare services.



Kat Tottle - Engagement and Insight Lead Officer

We used the national 'Workshop in a Box' 10 Year Health Plan engagement resources and adapted these for each of our identified groups. In Somerset, we engaged with Somerset residents, the Our Somerset integrated care system health and social care workforce and we had a particular focus on hearing from our armed forces and rural communities, children and young people, and colleagues in our Voluntary, Community, Faith and Social Enterprise sector (VCFSE). We worked closely with Healthwatch Somerset, who attended and supported some events and with colleagues in NHS Somerset and across Our Somerset, to use their recommendations for links and networks.

Executive summary

Summary

- Shift 1: Hospital to Community – People support more local and personalised care but stress the need for investment in transport, workforce, and infrastructure.
- Shift 2: Analogue to Digital – Digital tools are welcomed for efficiency, but concerns remain about exclusion, privacy, and the loss of face-to-face care.
- Shift 3: Sickness to Prevention – Prevention is widely supported, but only if it is properly funded and addresses the root causes of ill health.
- Other feedback – Broader concerns include long waits, poor access, underfunded services, and a need for better integration and transparency across the NHS.

Public and patient feedback provides valuable insights into peoples' lived experiences and expectations for the future of healthcare services. The feedback reflects a diverse range of perspectives and concerns, all aimed at shaping a system that is more accessible, efficient, and responsive to the needs of everyone.

The key findings in this report highlight support for and concerns about the three key shifts in healthcare as proposed by the government. The feedback emphasises clearly that the public strongly values the NHS for being free at the point of use, universally accessible, and delivered by compassionate, hardworking staff. However, major challenges persist, and people note the need for inclusivity, proper investment, and careful coordination to ensure these shifts are successful and sustainable.

Regarding Shift 1, shifting care from hospitals to communities, feedback from people in Somerset highlights strong support for more localised, accessible, and personalised care. Many see the move as beneficial in improving patient experience, reducing hospital strain, and enhancing recovery. However, concerns about rural transport, workforce shortages, and digital exclusion persist, with people fearing that these shifts may result in unequal access to services, particularly in underserved areas. There is a clear call for significant investment in community infrastructure, resources, and seamless coordination across care services to make this shift effective.

For Shift 2, the transition from analogue to digital healthcare is broadly supported for its potential to improve efficiency, communication, and patient empowerment. Many view digital tools, such as electronic records and virtual consultations, as positive changes. However, there are notable concerns regarding digital exclusion, particularly for older adults and rural populations, as well as fears about data privacy, cybersecurity, and the loss of human interaction in care. Ensuring that digital solutions are accessible, user-friendly, and inclusive, with alternatives for those unable to engage digitally, is seen as crucial for success.

In terms of Shift 3, the move towards prevention, focusing on early intervention, education, and addressing social determinants of health, is widely supported as essential for long-term health system sustainability. People appreciate the idea of prevention being more cost-effective and compassionate but worry about its funding and the potential neglect of urgent care needs.

There is a strong call for more proactive, holistic health strategies that involve community engagement, improved mental health services, and investment in social services like housing and nutrition to truly tackle the root causes of ill health. Ensuring that prevention efforts are properly funded and integrated across sectors is key to achieving these goals.

As part of our engagement, we also heard feedback regarding concerns, ideas and views beyond the three key shifts, highlighting issues such as long waiting times, difficulty accessing GP and dental appointments, and inadequate staffing, which all contribute to dissatisfaction with the NHS. Participants expressed frustration with the fragmentation of services, poor communication, and a lack of integration between different parts of the healthcare system, leading to inefficiencies and delays. There were also concerns about the underfunding of mental health services, the impact of health inequalities, and the insufficient support for vulnerable groups, such as the homeless, elderly, and those in rural areas. Additionally, issues around transport barriers, the potential for privatisation, and a lack of transparency in decision-making were raised, with calls for better coordination and a more equitable, person-centered approach to healthcare.



Somerset's 10 Year health plan engagement

The NHS Somerset engagement team worked as part of a 'team of teams' with the other six NHS systems in the South West to share responsibility for focusing on population groups whose voices aren't always heard, to make sure the 10 Year Health Plan engagement across the region was fully inclusive.

From October 2024, our 10 Year Health Plan engagement activity included:

- NHS Somerset Board engagement workshop run on 28 November 2024
- Organisational Responses submitted by the ICB, Spark Somerset, Healthwatch Somerset and others
- Promotion through our engagement networks – communication engagement opportunities through our Engagement Leads Network, Citizens Hub, Patient Participation Group Chairs Network
- Communications – development of a webpage to provide updates such as drop-in locations for engagement, capturing emerging themes in feedback at community events through an 'Engagement Blog' as well as social media posts (please see update below)
- Support for VCFSE engagement – we worked with Spark Somerset to support their engagement workshop and conversations with VCFSE groups across Somerset
- Support for Somerset NHS Foundation Trust workforce engagement – we worked with Somerset FT engagement colleagues, to support their engagement with their workforce
- NHS Somerset workforce engagement – we ran a 'Lunch and Learn' session for each of the key shifts, as well as running 10 engagement workshops with NHS Somerset teams
- Online survey – we encouraged people to visit our NHS Somerset website to complete our Somerset survey, as well as the official Change NHS website and the national survey.
- Public engagement – this included library drop-in sessions across the whole county as well as promoting the engagement opportunity at any other events
- PPG workshop for local people in Wells, following engagement with the PPG Chairs Network
- Targeted groups engagement – engagement through attendance at existing community groups, Talking Cafes and other community events

Somerset's 10 Year Health Plan Communications

Throughout our engagement, communications colleagues supported in a number of ways:

- We used the national 10 Year Health Plan campaign resources to develop our own tailored Somerset engagement resources for every group and community
- Development of a dedicated webpage on the NHS Somerset site
- Use of national, regional and local communications resources to share updates, engagement packs and links to engagement survey through emails and social media
- Use of ICS and ICB newsletters to promote engagement through online survey and in-person events
- Communications colleagues' support with branding for posters, leaflets and social media posts

Social media and website statistics

The campaign achieved 37,281 impressions and 993 engagements across platforms. Facebook had the highest reach and engagement, while LinkedIn drove the most link clicks.

QR codes on event posters and partner channels contributed significantly with 211 scans.

The main website landing page had 541 views from 311 users, while the engagement update page had 57 views.



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Who did we engage with in Somerset?

1) NHS workforce

- o NHS Somerset Board
- o ICB colleagues
- o ICS workforce
- o Providers

2) Somerset residents across the county – online and in 28 different locations

- o Two online surveys
- o Engagement groups and engagement communication distribution lists
- o Library drop-ins
- o Talking Cafes

3) Targeted communities

a) Rural communities

- o Farmers Networks
- o Young Farmers
- o Talking Cafes in rural communities

b) Armed forces and veterans

- o Worked closely with ICB Armed Forces leads Teri Underwood and Rebecca Oliver and utilised their networks
- o Veterans Breakfasts across the county
- o WREN Yeovil group
- o Royal Marines at Norton Fitzwarren

c) Children and young people

- Collaboration with Somerset Council colleagues and using their networks
- Somerset Participation Workers Network
- Somerset Youth Parliament
- Minehead EYE

d) VCFSE

- Online communication through our engagement groups and networks, promoting survey
- Supported Spark Somerset to run 10YP engagement workshop
- NHS Somerset Citizen's Hub as representatives of VCFSE and health inequalities groups across Somerset



Engagement statistics

- 4,541 individual pieces of feedback
- 760+ people reached through our engagement networks
- 789 conversations about the 10 Year Health Plan
- 130 surveys completed online
- 49 in-person workforce and public engagement events
- 28 different locations visited for engagement activity across Somerset
- 10 NHS Somerset team engagement workshops
- 3 ICB 'Lunch and Learn' sessions
- 2 PPG public engagement workshops
- 2 Online surveys

To read more about our 10 Year Health plan and engagement and to read our blog, please visit:

[10 Year Health Plan Engagement - NHS Somerset ICB](#)



Key themes

The following are key themes that have emerged from all of the feedback from colleagues, the public and patients across the county:

Integration, communication and continuity

- Whether through digital systems or care models, there is a clear desire for joined-up, coordinated care across the NHS. Poor communication and disconnected systems are seen as barriers to effective care, especially when transitioning between hospital, community, and digital services.
- A desire for seamless, coordinated care where patients don't fall through the cracks – people want "no wrong door" and better information sharing.

Accessibility and inclusion

- Services moving into the community are seen as positive for vulnerable groups (e.g. elderly, low-income, disabled), but digital exclusion is a real risk for those without technology or internet.
- People want care that's inclusive, local, and sensitive to social and environmental needs.
- Equity of access – people want care that is local, timely, and accessible to all, especially in rural areas and inclusive for vulnerable groups (e.g. elderly, disabled, low-income, digitally excluded). Common phrases: "postcode lottery," "hard to reach," "transport barriers," "digital divide."

Balance between innovation and human touch

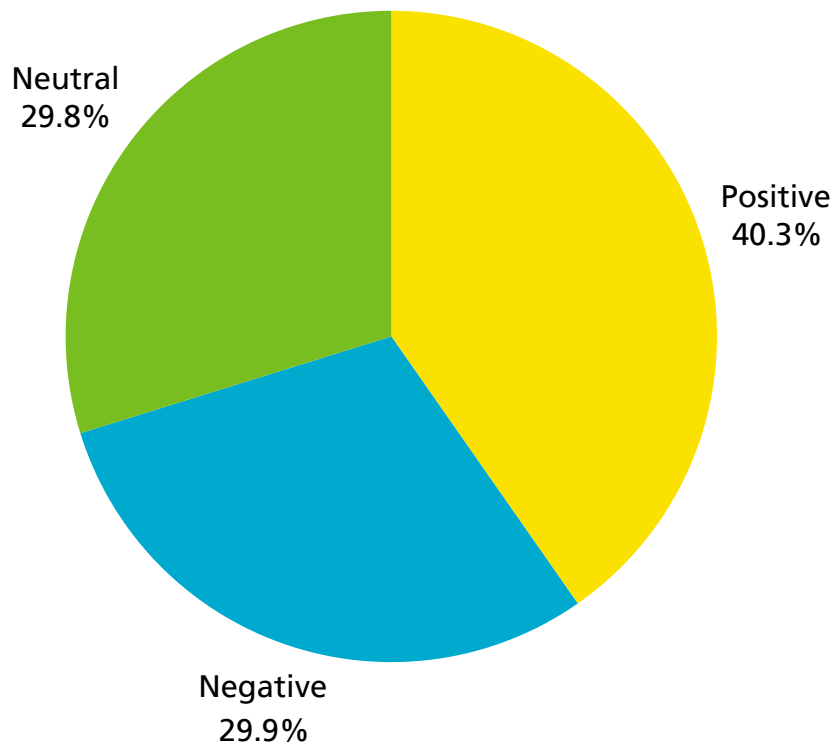
- While there is support for digital tools to improve efficiency and convenience, there are strong warnings against over-reliance on technology, particularly AI.
- People fear the loss of personal connection, empathy, and continuity if face-to-face care is reduced too much.
- While many see potential in technology (efficiency, access), there's strong concern about exclusion of older adults, rural residents, and people without digital skills and data privacy, usability, and the loss of human connection.
- The public demands technology that is simple, safe, and optional, not mandatory.

Pressure on services and workforce

- Shifting care from hospitals to the community is seen as a way to reduce pressure on hospitals, but only if properly resourced. People consistently mention staff shortages in GPs, carers, mental health professionals, and pharmacists. Awareness of burnout, low morale, and retention issues.
- Across prevention and digital, concerns about staffing, time, and capacity were raised – current pressures make it hard to implement new systems or approaches.



A sentiment analysis helps us to understand the emotional tone behind written text. The sentiment analysis of all of the feedback we heard reveals a generally optimistic response to the NHS 10-Year Plan engagement. 40.3% of the comments were positive, reflecting strong support for ideas such as community-based care, prevention, and digital innovation. However, 29.9% of comments were classified as negative, highlighting concerns around funding, digital exclusion, and staffing shortages. The remaining 29.8% were neutral, indicating balanced or factual contributions. This mix suggests that while the vision of the three key shifts is welcomed, participants want assurance that the infrastructure and investment will be in place to deliver it effectively and so sustained support to build public confidence.



Summary of findings – the three key shifts

The following key findings have been created using all engagement feedback from Somerset's workforce, public and patients.

Shift 1: Hospital to community

Summary: Feedback from Somerset residents highlights that there is strong support for shifting care closer to home, as it is seen as more personal, comfortable, and effective in reducing hospital pressure while improving recovery and independence – particularly in rural and underserved areas. However, concerns include insufficient rural infrastructure, workforce shortages, digital exclusion, regional inequalities, and safeguarding risks. To make this shift successful, investment is needed in staffing, transport, housing, and integrated data systems, alongside flexible, personalised care models. Public views highlight both optimism about accessibility and concerns about reduced formality and increased pressure on families.

The below word cloud is a visual representation of the feedback received and where the size of each word corresponds to its frequency of appearance.



Support for:

Improved efficiency and communication:

- Digital systems can improve efficiency, speed up communication, and streamline services.
- Digital records are seen as empowering patients and supporting better care coordination.
- Technology can free up staff time from admin tasks, allowing more focus on patient care.

Access and convenience:

- Virtual consultations and remote monitoring are seen as convenient, especially for working people and those in remote areas.
- AI and digital technologies have the potential to improve diagnosis and care personalisation.

Concerns and challenges:

Digital exclusion:

- Strong fears about digital exclusion, particularly for elderly, vulnerable, and rural populations.
- Issues around people not being digitally capable, particularly the elderly or those without reliable internet.

Frustration with outdated systems:

- Concerns about outdated or incompatible IT systems causing inefficiencies.

Cybersecurity and privacy concerns:

- Worries about data privacy, cybersecurity, and the over-reliance on tech, potentially sacrificing the human touch in care delivery.

User experience:

- Systems not designed with frontline users in mind, making them clunky, confusing, and slow.

What's needed

Inclusive digital transformation:

- National investment in modern, user-friendly digital infrastructure.
- Support for digital literacy for both staff and the public, ensuring accessibility for those at risk of digital exclusion.
- Retain in-person care options for those who prefer or need them.

Interoperability:

- Digital systems must be interoperable across services to create a seamless patient experience.



Examples of public and patient views on this shift

"Needs to be accessible – not assuming everyone is digitally able. We still need to provide for all."

"Technology needs to work before it goes live. Doesn't matter about being new if it isn't efficient."

"Use AI and digital technology to support day-to-day activities."

Shift 3: Sickness to prevention

Summary: Feedback from Somerset residents tells us that there is strong public support for a shift toward prevention and early intervention, recognising it as a compassionate, cost-effective way to improve long-term health outcomes and reduce NHS pressure. Priorities include mental health, childhood health, social prescribing, and addressing health inequalities. However, concerns remain around delayed results, funding challenges, and the complexity of cross-sector coordination. To succeed, prevention must be backed by sustained investment, focus on social determinants of health, and meaningful community engagement, while avoiding stigma and blame.

The below word cloud is a visual representation of the feedback received and where the size of each word corresponds to its frequency of appearance.



Support for:

Early intervention and education:

- Widespread support for early intervention, public health education, and a holistic approach to health.
- Prevention seen as a more compassionate, cost-effective, and essential strategy for the NHS's long-term sustainability.
- High support for focusing on mental health, social prescribing, childhood health, and tackling health inequalities.

Health and wellbeing focus:

- Prevention viewed as essential for improving quality of life and reducing long-term healthcare costs

Concerns and challenges:

Long-term vs short-term results:

- Prevention takes time to show results, and there's a risk that it may be deprioritised in favour of more immediate crisis care.

Funding issues:

- Difficulty in funding prevention alongside crisis care, leading to concerns about "double running" costs.

System coordination:

- Prevention efforts require coordination across health, education, housing, and social care sectors, which may be difficult to achieve.

Stigma and blame:

- Need to avoid stigma, blaming individuals for health conditions such as smoking or obesity, as these are often influenced by broader social factors.

What's needed:

Sustained investment in prevention:

- Early years, education, and public health programs should be prioritised with upfront and sustained investment.

Addressing social determinants:

- Prevention efforts must address social determinants of health like poverty, trauma, housing, and nutrition.

Community engagement:

- Support for behaviour change through community engagement and co-production, emphasising collaboration with local communities.

Examples of public and patient views on this shift

"Let's stop waiting for people to get sick to help them."

"The key! Prevention – we are always shutting the gate after the horse has bolted."

"Needs more front loading in terms of funding. Need to avoid a sticky plaster approach."

Lived experiences of the key shifts already in action in Somerset

The following are examples of patient lived experiences from across Somerset, shared by people who have already had experiences of the real-life impact of one or more of the 3 key shifts. To ensure anonymity, participants' names have been changed.

Shift 1: Hospital to community

a) Margaret, 78 - rural resident with COPD

Margaret struggles to travel to the nearest hospital 45 minutes away for regular check-ups. Her daughter often takes time off work to accompany her. There's no bus service, and home visits were stopped during the pandemic. "It's hard to breathe some days, let alone make the journey into town."

Margaret receives care at a new community diagnostic hub 10 minutes from home. A respiratory nurse visits her monthly, and she has a remote monitor at home that alerts her team to any issues. "I feel more in control now, and my daughter can just be my daughter – not my taxi."

b) Tom, 83 – lives alone in a rural village

Tom has heart issues and struggles to get to his hospital appointments, which are 30 miles away. He misses appointments due to lack of transport and ends up being admitted in crisis. "I want to stay well, but I just can't get there in time."

Tom is now monitored at home through a virtual ward. A community nurse visits regularly, and a local health hub offers drop-in checks. "I haven't had to go into hospital once this winter."

c) Priya, 39 – mum of two recovering from surgery

After a hospital discharge, Priya receives no follow-up or rehab in her community. She's left unsure about wound care and struggles with fatigue. "It felt like I was on my own the moment I left the ward."

Now, she receives aftercare through her local integrated care team, with physio and wound care available at a nearby clinic and regular follow-up calls. "Recovery felt smoother because I knew someone was checking in."

Shift 2: Analogue to digital

a) Piotr, 42 – single father in a low-income household

Piotr wants to book a GP appointment for his daughter but struggles with the phone lines, which are often jammed by 8.05am. He doesn't own a smartphone and doesn't understand how to use the NHS app. "I gave up after 30 minutes on hold. I had to take her to A&E in the end."

Piotr can now book appointments via a simple online portal available in multiple languages or through his local library where a staff member helps him. He gets text reminders and can access a telephone triage service if needed. "Now I know when to call, and someone always gets back to me. It's less stressful."

b) Leo, 65 – recently diagnosed with Type 2 diabetes

Leo is given leaflets and a follow-up in three months. He struggles to track his blood sugar and doesn't understand the diet changes. "I left that appointment more confused than when I went in."

Leo now uses a simple NHS app to log his sugar levels and gets daily reminders. A digital coach checks in weekly via text. He also joined a virtual peer group. "It's like having a diabetes buddy in my pocket."

c) Sarah, 29 – deaf and uses BSL

Sarah has difficulty booking appointments. Online forms aren't accessible, and GP phone systems don't accommodate her. She often brings a friend to interpret. "I felt like my voice didn't matter unless someone could speak for me."

Sarah's GP now offers video consultations with BSL interpreters, and the appointment system is fully accessible. "Now I can book and speak for myself – no one else needs to be involved."

Shift 3: Sickness to prevention

a) Jay, 17, student struggling with mental health

Jay starts experiencing anxiety and low mood but doesn't meet the threshold for Child and Adolescent Mental Health Services (CAMHS). By the time he gets support, he's already dropped out of college and is feeling hopeless. "They said I wasn't 'bad enough' – but I was really struggling."

Jay's school runs weekly mental health drop-ins in partnership with a local charity. He joins a peer support group and gets connected to social prescribing services that link him to creative activities. "They listened. I got help before things went too far."

b) Sandra, carer for elderly mother with dementia

Sandra has to navigate between GPs, social care, hospital discharge teams, and pharmacies. Each service asks the same questions. She feels overwhelmed and burned out. "It feels like no one talks to each other – and I'm left holding everything together."

Sandra is assigned a care coordinator who acts as a single point of contact. Her mother's health record is shared across services, reducing repetition. She also gets respite support and advice from a local carers network." Finally, someone sees the full picture."

c) Mason, 10 – frequently off school with asthma

Mason often ends up in A&E during the winter with asthma attacks. His mum struggles to get GP appointments for reviews or inhaler checks. “We’re always reacting to a crisis – no one checks how he’s doing day to day.”

Mason’s school now runs health clinics with asthma nurses twice a term. Mason and his mum learn to manage triggers, and his medication is reviewed regularly. “No hospital trips this year. He’s even joined the school football team.”



Further feedback

Summary: Beyond the three key shifts, Somerset residents raised significant concerns about access to healthcare, citing long waits and difficulty securing GP and dental appointments, especially in rural areas. Workforce shortages, service fragmentation, and underfunded mental health care were recurring issues. Participants also highlighted health inequalities affecting vulnerable groups, transport barriers, fears of NHS privatisation, and a lack of trust in political decisions. There were strong calls for better funding, improved integration, cultural change towards person-centred care, and greater transparency and public involvement in decision-making.

The concerns and issues laid out below have been created using feedback from Somerset residents on issues outside or beyond the three key shifts.

1. Access to healthcare

- Long waiting times:
 - Participants expressed frustration with long waiting times for GP and dental appointments, which remain a significant concern for the public. Delays in receiving care were seen as contributing to dissatisfaction with the NHS.
- Difficulty accessing GP and dental services:
 - There was widespread concern about the difficulty in obtaining timely appointments, particularly for primary care (GPs) and dental services. Many people feel that access to these services is becoming increasingly difficult, particularly in rural areas.

2. Workforce and staffing issues

- Staff shortages and burnout:
 - A recurring theme was the concern over NHS staff shortages, which are contributing to delays in care and increased pressure on existing staff. Staff burnout and low morale were highlighted as major challenges.
 - There was a call for better recruitment strategies, improved working conditions, fair pay, and support for staff retention.

3. Fragmentation and communication issues

- Lack of integration across services:
 - The fragmentation of services and lack of coordination between different parts of the healthcare system were common concerns. Participants noted the inefficiencies and frustration caused by having to repeat their medical information when moving between services.
 - There were calls for better communication, clearer referral pathways, and more seamless integration across healthcare providers to enhance patient experience and reduce delays.

4. Mental health services

- Underfunding and access:
 - Mental health services were seen as severely underfunded and difficult to access, particularly for young people. Long wait times and a lack of support for people with mental health issues, especially those in crisis, were key concerns.
 - There was a strong demand for mental health to be treated on par with physical health, with increased resources allocated to mental health care and early intervention.

5. Health inequalities and vulnerable groups

- **Challenges for vulnerable populations:**
 - Participants highlighted that vulnerable groups, including the homeless, elderly, and those with low incomes, face significant barriers to accessing healthcare. These groups are at risk of being excluded from the benefits of the key shifts.
 - Rural communities also voiced concerns about the lack of healthcare access, citing transportation issues, inadequate services, and the challenge of attracting healthcare professionals to rural areas.

6. Funding and resource allocation

- **Chronic underfunding:**
 - Many participants expressed concern over chronic underfunding within the NHS, especially for preventive services, mental health care, and rural healthcare infrastructure.
 - There were calls for more equitable distribution of resources to ensure that underserved communities and vulnerable groups are not left behind.

7. Transport and infrastructure barriers

- **Rural access and poor transport:**
 - In rural areas, transport was identified as a major barrier to accessing healthcare services. Long travel distances, poor public transport, and a lack of infrastructure for accessing both community-based and hospital services were highlighted.
 - There were calls for improved transport options and mobile services to reach people in remote areas.

8. Privatisation and political concerns

- **Fear of NHS privatisation:**
 - A significant portion of the feedback raised concerns about the potential privatisation of NHS services. Many participants feared that privatisation would lead to inequality in access to care, reduced quality, and higher costs.
 - There was also widespread mistrust in political decision-making, with participants fearing that changes to the healthcare system might be driven by cost-cutting measures rather than patient needs.

9. Need for a cultural shift

- **Systemic cultural change:**
 - Participants emphasised the need for a cultural shift within the NHS, from short-term targets and siloed thinking to a more collaborative, person-centered approach. There was recognition that deep cultural change is necessary to support the ambitious goals of the 10-year health plan.
 - This includes fostering a culture of respect, transparency, and patient involvement in decision-making, and a focus on long-term health outcomes rather than immediate, crisis-based care.



10. Transparency and accountability

- **Demand for greater transparency:**

- People called for clearer communication and transparency in how decisions are made within the NHS. They want to be involved in shaping policies and services, ensuring that public input is not only gathered but acted upon.
- There was a request for plain language and better public understanding of healthcare services and how to access them.

Recommendations

Summary: To support the NHS's future vision, recommendations from Somerset's residents include investing in community infrastructure, workforce, and transport to enable effective hospital-to-community care, while ensuring integrated data systems for seamless coordination. Digital transformation should focus on improving digital literacy, building interoperable systems, and maintaining in-person care options to avoid exclusion. Preventative health must be prioritised through funding, addressing social determinants, and cross-sector collaboration. Additional actions include tackling long GP and dental wait times, addressing staffing shortages through better recruitment and retention, and enhancing service integration and communication across the healthcare system.

The below recommendations are informed by all of the feedback from Somerset residents, with the goal of improving healthcare delivery and ensuring it remains equitable and sustainable for all:

Hospital to community

1. Invest in community infrastructure and workforce:

Significantly increase funding for community services, including recruiting and retaining carers, GPs, and other essential healthcare staff, to ensure the success of community-based care models.

2. Improve rural transport and housing:

Address transport barriers, particularly in rural areas, by improving public transport options and investing in local infrastructure, including community hospitals and diagnostic hubs.

3. Ensure integrated care systems:

Develop seamless, joined-up care systems that facilitate data sharing between services (e.g., GPs, hospitals, social care), enabling better coordination and personalised care for patients in community settings.

Analogue to digital

1. Enhance digital literacy and access:

Provide comprehensive digital literacy programs for both staff and the public, ensuring that everyone, especially vulnerable populations like the elderly or rural residents, can engage with digital healthcare solutions.

2. Invest in interoperable and user-friendly systems:

Modernise digital infrastructure to create interoperable, user-friendly systems that allow seamless data sharing across healthcare providers, ensuring that patient information is easily accessible and actionable.

3. Retain in-person care options:

While promoting digital solutions, ensure there are always in-person alternatives for those who prefer face-to-face consultations or lack the technology to access digital services, ensuring inclusivity and accessibility.

Sickness to prevention

1. Increase investment in preventative health:

Prioritise funding for early intervention, public health education, and community-based preventative services, especially in mental health, to reduce long-term healthcare costs and improve population health.

2. Focus on addressing social determinants of health:

Develop a more comprehensive approach to health that tackles social determinants such as poverty, housing, and nutrition, ensuring that prevention is not limited to clinical interventions but also addresses broader societal factors.

3. Improve coordination between health, education, and social care:

Foster collaboration between the health, education, housing, and social care sectors to create a holistic approach to prevention, ensuring that services are aligned and can effectively address the root causes of ill health.



Other recommendations

1.Improve access to healthcare services:

Address the issue of long waiting times for GP and dental appointments by increasing funding for primary care services, expanding capacity, and offering more flexible appointment scheduling options, including evenings and weekends.

2.Address NHS staffing challenges:

Implement targeted recruitment strategies, improve retention by offering better pay and working conditions, and provide mental health and career development support to reduce burnout and staff shortages, ensuring a sustainable workforce.

3.Enhance service integration and communication:

Improve coordination and communication across different healthcare services by implementing integrated systems that allow for seamless information sharing between GPs, hospitals, community care providers, and other health services, reducing inefficiencies and enhancing the patient experience.



Questions to guide next steps and decision-making

The following questions are based on all of the feedback we heard from Somerset residents and touch upon key themes raised in feedback on the three key shifts. These questions are designed to prompt reflection, enable discussions about the current service provision across the county as well as challenges faced by people and patients. The aim is that these questions assist as a guide, to shape next steps and strategic decision-making.

1. **Rurality in Somerset** – How can we ensure community-based care is adequately resourced, particularly in rural areas, to prevent a “postcode lottery” in access and quality? (Relates to Shift 1: hospital to community, rural equity, and infrastructure concerns)
2. **Digital exclusion** – What specific actions will we take to tackle digital exclusion and ensure that digital transformation leaves no one behind? (Relates to Shift 2: analogue to digital, especially for older adults, rural areas, and vulnerable groups)
3. **Costs and delivery** – How can we sustainably fund and scale up prevention services without compromising acute care delivery? (Relates to Shift 3: sickness to prevention and concerns over “double running” costs)
4. **Community involvement** – What mechanisms will we put in place to meaningfully involve communities, particularly underrepresented voices, in co-producing health services? (Relates to cultural change, trust, transparency, and person-centred care)
5. **NHS workforce** – How will we invest in and support the NHS workforce to tackle staff shortages, improve morale, and deliver these transformative shifts? (Workforce capacity and burnout came up across all themes and groups)
6. **Integrated partnership and strategic working** – What cross-sector partnerships and governance structures are needed to integrate health with housing, education, and social care to address root causes of poor health? (Links to prevention, social determinants of health, and VCFSE collaboration)
7. **Digital future** – How will we balance the use of digital tools with the public’s strong desire to retain face-to-face, human-centred care options? (A critical tension in digital transformation highlighted across all demographics)
8. **Integrated care pathways** – What specific steps will we take to improve integration and communication between services so patients experience seamless care pathways? (Frequent frustration with repeating medical histories and poor coordination between services)
9. **Accessible community services** – How will we make primary care – especially GP and NHS dental services – more accessible, timely, and locally available? (This was one of the most repeated areas of dissatisfaction across all groups)
10. **VCFSE partnership working** – What frameworks will ensure the voluntary, community, faith, and social enterprise sector is not just involved, but funded and treated as an equal partner in service design and delivery? (The VCFSE sector is doing vital work but expressed fatigue and concerns about sustainability)

APPENDICES - All engagement feedback

NHS workforce

The following feedback was gathered through engagement with:

- NHS Somerset Integrated Care Board (ICB) and creation of an ICB 5,000 word organisational response
- Provider responses shared with the ICB – all providers invited to submit an organisational response (* please note that some may have been submitted directly to NHSE and not shared with us)
- ICB workforce engagement through: 3 ‘Lunch and Learn’ sessions on each of the key shifts; 11 ICB team engagement sessions; Engagement Leads Coordination Group

Summary of feedback

The below word cloud is a visual representation of the feedback received and where the size of each word corresponds to its frequency of appearance.



- The engagement feedback from the NHS workforce reflects widespread support for a shift toward more preventative, community-based, and digitally enabled healthcare, underpinned by greater integration and person-centred care.
- Staff and stakeholders emphasise the need for long-term investment, workforce development, digital inclusion, and collaboration with the voluntary and community sectors.
- While the proposed shifts are seen as positive and necessary, concerns were raised about digital exclusion, rural transport, staffing shortages, safeguarding risks, and the complexity of cultural change.
- Overall, the feedback calls for bold policy change, sustainable funding, and system-wide coordination to deliver a more accessible, equitable, and proactive NHS.

Feedback on three key shifts

Shift 1: Hospital to community

Support for:

- Broad agreement that care closer to home is more personal, comfortable, and can reduce pressure on hospitals.
- Seen as a way to improve patient experience, reduce hospital-acquired infections, lower costs, and support faster recovery.
- Enables greater independence and can enhance quality of life with the right support systems in place.

Concerns and challenges:

- Inadequate rural transport and housing infrastructure.
- Shortages in community workforce, including carers, GPs, and pharmacy support.
- Risks of digital exclusion and patients becoming “invisible” in remote models.
- Safeguarding concerns and unequal access depending on geography (“postcode lottery”).

What’s needed:

- Significant investment in community resources, infrastructure, and staffing.
- Better transport and housing options.
- Flexible, personalised care models that integrate family and carer support.
- Joined-up systems and data sharing between services.

Examples of public and patient views on this shift:

“Needs more front loading in terms of funding. Need to avoid a sticky plaster approach.”

“Will this mean that carers/families need to do more?”

“People may feel like they are getting less of a formal service if they are seen at a more local level.”

Shift 2: Analogue to digital

Support for:

- Improved efficiency, faster communication, and streamlined services.
- Potential for digital records to empower patients and support joined-up care.
- Freeing up staff time from admin to focus on care delivery.

Concerns and challenges:

- Strong fears around digital exclusion – especially for elderly, vulnerable, and rural populations.
- Frustration with outdated or incompatible IT systems.
- Concerns about cybersecurity, privacy, and over-reliance on tech at the expense of human interaction.
- Systems not designed with frontline users in mind – clunky, confusing, and slow.

What's needed:

- National investment in modern, user-friendly digital infrastructure.
- Comprehensive staff and public digital literacy support.
- Retain in-person options and inclusive access for those unable to use digital tools.
- Interoperable systems that truly connect across services.

Examples of public and patient views on this shift:

"Needs to be accessible – not assuming everyone is digitally able. We still need to provide for all."

"Technology needs to work before it goes live. Doesn't matter about being new if it isn't efficient."

"Use AI and digital technology to support day-to-day activities."

Shift 3: Sickness to prevention

Support for:

- Strong, widespread support for early intervention, education, and holistic approaches.
- Prevention seen as more compassionate, cost-effective, and essential for long-term NHS sustainability.
- Desire for increased focus on mental health, social prescribing, childhood health, and tackling inequalities.

Concerns and challenges:

- Prevention takes time to show results – risks being deprioritised.
- Difficult to fund alongside crisis care due to "double running" costs.
- Requires coordination across health, education, housing, and social care.
- Need to avoid stigma, shaming, or blame-based messaging (e.g., weight, smoking).

What's needed:

- Upfront and sustained investment in early years, education, and public health.
- Focus on social determinants of health – poverty, trauma, housing, nutrition.
- Support behaviour change through community engagement and co-production.
- System-wide approach that includes VCSE partnerships and long-term commitment.

Examples of public and patient views on this shift:

"Let's stop waiting for people to get sick to help them."

"The key! Prevention – we are always 'shutting the gate after the horse has bolted'."

Needs more front loading in terms of funding. Need to avoid a sticky plaster approach."

Further feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

1. Accessibility and waiting times

There is a strong desire for care to be easier and faster to access, especially before people become acutely unwell. Long waits, complexity in accessing services, and a lack of flexibility were frequently mentioned concerns.

2. Integration and joined-up care

Participants stressed the need for seamless coordination between different services, so patients don't feel "passed around." The idea of "no wrong door" and holistic, person-centred care was a consistent aspiration.

3. Workforce investment and retention

There's widespread concern about staff shortages, low pay, and burnout. People consistently said that improving staff wellbeing, training, and career development is essential to make any of the plan's ambitions achievable.

4. Mental health and wellbeing

Feedback highlighted the importance of early access to mental health support, integration with physical healthcare, and better support for staff and patients alike in dealing with stress, anxiety, and trauma.

5. Funding and resource sustainability

A recurring theme was that none of the goals are possible without long-term funding. People questioned how shifts would be delivered within current budgets and emphasised the need for investment across the board.

6. Collaboration with the VCFSE sector

While many saw the Voluntary, Community, Faith and Social Enterprise (VCSE) sector as crucial partners, they cautioned against shifting responsibility to underfunded organisations and called for more secure, sustained collaboration and funding.

7. Social determinants of health

There's clear recognition that health outcomes are tied to issues like housing, poverty, education, and trauma. Many called for a broader, cross-sectoral approach to health that tackles inequality at its root.

8. Communication and public engagement

Respondents felt that change must be co-produced with the public, and that clear, consistent communication is needed to shift public expectations and support people through changes to services or models of care.

9. Cultural change in the NHS

There was acknowledgment that achieving this plan will require a deep cultural shift – away from short-term targets and siloed thinking, toward collaborative, preventative, people-centred values. This includes changing professional behaviours and attitudes, especially at leadership levels.

10. Transport and infrastructure

Especially in rural areas like Somerset, poor public transport and inadequate infrastructure were flagged as major barriers to accessing care, whether community-based or digital. Solutions must address place-based inequalities.

Recommendations

1. Invest in community infrastructure and workforce

To successfully shift care from hospitals to communities, there must be sustained investment in community services, rural transport, housing, and staffing. This includes recruiting and retaining carers, GPs, and support staff, alongside providing training and support to adapt to new models of care.

2. Ensure digital transformation is inclusive and reliable

While digital innovation is widely supported, it must be implemented with inclusivity and accessibility at its core. This means upgrading outdated systems, ensuring interoperability, safeguarding data, and providing digital literacy support for both staff and the public – especially those at risk of digital exclusion.

3. Prioritise prevention through system-wide collaboration

Prevention needs long-term, joined-up planning across health, education, housing, and social care. This includes early intervention, mental health support, public health education, and tackling social determinants of health through collaboration with the VCFSE sector and local communities.

Feedback from Somerset residents

The following feedback was gathered through:

- An online survey promoted via our websites, social media, email and engagement networks
- People and patient conversations in 28 different locations across the county
- Engagement structures such as our Citizens Hub, PPG Chairs Network and Engagement Leads Coordination Group
- Engagement network and distribution lists, to share opportunities via email communications
- Library drop-in sessions for members of the public
- Talking Cafes, working collaboratively with Village Agents across the county
- Wells PPG public meeting

Concerns:

- Staff shortages may affect quality and capacity of community care.
- Funding uncertainty raises fears it's a cost-cutting move.
- Risk of "postcode lottery" and inequality in access.
- Community infrastructure (e.g. diagnostic hubs, transport) may be lacking.
- Fragmented IT and poor communication between sectors (e.g. GPs, hospitals, social care).

Examples of public and patient views on this shift:

"Care closer to home would reduce travel time and stress, especially for those without transport, the elderly, and people with mobility issues."

"Seems like an exercise of trying to save money by making families take on NHS work."

"There will be a dilution of expertise and a worsening of health inequalities. Rural communities will particularly suffer."

Shift 2: Analogue to digital

Supportive views:

- Enthusiasm for shared records and joined-up systems to avoid repetition and speed up care.
- Virtual consultations and remote monitoring seen as convenient and efficient.
- Technology can improve access, especially for working people and those in remote areas.
- AI has potential to aid diagnosis, triage, and personalise care.
- Patients want digital tools to manage appointments and view results.

Concerns:

- Digital exclusion: older people, low-income households, and those with disabilities may be left behind.
- Data privacy and cyber security are major worries.
- Loss of face-to-face, empathetic care – tech should enhance, not replace human connection.
- NHS tech is often unreliable or fragmented across services.
- Need for proper training and support for both staff and patients.

Examples of public and patient views on this shift:

"Technology is good for the young generation, but for older people it can be a problem."

"Love the digital record as I can read it, but need one system for all."

"AI could improve identifying illnesses earlier on and save lives... but machines get it wrong sometimes."

Shift 3: Sickness to prevention

Supportive views:

- Widespread agreement that prevention is essential for long-term health and reducing system pressure.
- Support for education in schools around diet, exercise, and mental wellbeing.
- Public health campaigns and community-based support (e.g. social prescribing) seen as key.
- Desire for accessible services like health checks, screenings, and mental health support.
- Addressing social determinants (poverty, housing, food access) seen as foundational.

Concerns:

- Scepticism about whether prevention will be truly prioritised or properly funded.
- Fear that prevention efforts will shift blame to individuals without enough system support.
- Health inequalities may make it harder for some to engage in prevention.
- NHS currently lacks workforce and capacity to deliver widespread preventive services.
- Need for a cultural shift and long-term investment – short-term fixes won't work.

Examples of public and patient views on this shift:

"Prevention is the longer-term goal, but it is a difficult challenge."

"Our current world is not designed to be healthy – the cost of living makes eating well very hard."

"People can be told what they need to do, but if society doesn't support it, it won't work."

Further feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

1. Access to GPs and dental services
 - a. Major frustration with long waits and difficulty getting GP appointments.
 - b. NHS dental access seen as nearly non-existent in many areas.
2. Staffing and workforce challenges
 - a. Persistent concern about NHS staff shortages, burnout, and poor morale.
 - b. Over-reliance on locums undermines continuity of care.
3. Inequality and the "postcode lottery"
 - a. Strong concern that access to care varies by geography, worsening health inequalities.

4. Underfunding and bureaucracy
 - Chronic underfunding and excessive bureaucracy seen as core systemic issues.
 - Perception that too much money is spent on management rather than frontline care.
5. Poor communication and fragmentation
 - Patients often need to repeat their information to different services.
 - Lack of coordination between services (e.g. GPs, hospitals, social care) causes inefficiency and frustration.
6. Mental health access
 - Mental health services are underfunded and hard to access, especially for children and teens.
 - People want mental health treated on par with physical health.
7. Trust and political scepticism
 - Widespread distrust in political leadership and fear that decisions are politically, not clinically, driven.
 - The word “shift” itself raised suspicion – some feel it implies taking something away.
8. Support for NHS ethos
 - Strong emotional attachment to the NHS as a free, universal, publicly owned service.
 - Staff are highly valued and praised for their dedication despite difficult conditions.
9. Rural access barriers
 - Rural communities struggle with transport to services, attracting staff, and maintaining local care options.
10. Desire for patient involvement and transparency
 - People want clearer communication, more transparency in planning, and involvement in decision-making.
 - Requests for plain language and better public understanding of what’s available.

Recommendations

1. Invest in workforce and retention
 - Why: Staff shortages, burnout, and poor morale are recurring issues across all settings.
 - What’s needed: Better pay, training, career development, rural incentives, and mental health support for NHS staff.
 - Goal: Build a sustainable, well-supported workforce to deliver both current services and future ambitions like community care and prevention.

2. Create one joined-up, inclusive NHS system

- Why: Fragmented digital systems, poor communication, and inconsistent service access were top concerns.
- What's needed: A single digital platform for appointments, records, and communication – alongside non-digital options for those who need them.
- Goal: Improve efficiency, continuity of care, and patient experience while avoiding digital exclusion.

3. Tackle inequality with local, accessible care

- Why: Many fear the “postcode lottery,” digital divide, and inaccessible services – especially in rural areas.
- What's needed: Fund local infrastructure, tailor services to community needs, and co-design care with under-served groups.
- Goal: Make care fairer, more personalised, and easier to access – so no one is left behind in the shift to prevention, digital tools, or community-based models.

Targeted engagement

NHS Somerset worked as a regional ‘Team of Teams’ with other SW systems to ensure that the voices of diverse people and communities who experience health inequalities, often referred to as the ‘seldom heard’ or ‘harder to reach’ had the opportunity to share their feedback. Each system identified specific target groups so that as a region we would cover a wide range of communities. NHS Somerset chose to engage with the following groups and communities, to ensure that their voices were heard:

A) VCFSE

- Online communication through our engagement groups and networks, promoting survey
- Supported Spark Somerset to run 10YP engagement workshop
- NHS Somerset Citizen’s Hub as representatives of VCFSE and health inequalities groups across Somerset

B) Rural communities

- Farmers networks
- Young Farmers
- Talking Cafes in rural communities

C) Armed forces and veterans

- Working closely with ICB Armed Forces leads Teri and Becca and used their networks
- Veterans Breakfasts across the county
- WREN Yeovil group
- Royal Marines at Norton Fitzwarren

D) Children and young people

- Worked closely with Fiona Phur and used her networks
- Somerset Participation Workers Network
- Somerset Youth Parliament
- Minehead EYE

Feedback from VCFSE

As part of our engagement with our established networks, we communicated with Somerset's VCFSE organisations through our existing email distribution lists, networks and groups, regarding the online survey, in-person public engagement sessions and the opportunity for organisations to run their own 'Workshop In a Box' engagement sessions. We provided materials and guidance to Spark Somerset, who ran a VCFSE workshop attended by 20 representatives from across Somerset.

Summary of feedback:

Participants envision a future NHS that is compassionate, inclusive, trauma-informed, and patient-focused, providing accessible, efficient, personalised, and reassuring care. They value dedicated frontline staff and consistent GP access but anticipate positive changes, including smoother transitions between hospital and community-based care, enhanced mental health services, seamless and timely access to the right medical professionals, and improved equity between physical and mental health funding. However, concerns remain regarding digital exclusion, particularly affecting elderly, homeless, or vulnerable individuals; challenges in rural accessibility; staffing pressures; reliability of technology-based solutions like virtual wards; and the risk of impersonal care undermining personal patient-provider connections.

There is strong support for shifting resources toward community-based and charitable services, particularly focusing on preventive care, early intervention in mental health (especially for young people), and targeted support for vulnerable groups like homeless populations. Participants stress the necessity for increased funding, genuine collaboration between statutory bodies and voluntary sector organisations beyond transactional relationships and addressing wider social determinants of health such as housing, employment, and addiction. They emphasise that technology, while valuable, must be inclusive, interoperable, well-supported, and should complement rather than replace human interaction, ensuring equitable and integrated care for all.

The below word cloud is a visual representation of the feedback received and where the size of each word corresponds to its frequency of appearance.



Feedback on three key shifts

Shift 1: Hospital to community

Positives:

- Strong support for moving care closer to home, citing improved accessibility, reduced hospital stays, faster treatment, and greater comfort – especially for settled residents.
- Community diagnostic centres and virtual wards are welcomed for convenience, reduced infection risk, and quicker specialist access.
- Ambulance triage is seen as a way to ease pressure on emergency services.

Concerns:

- Inadequate infrastructure and staffing in community settings could undermine benefits.
- Vulnerable groups, like the homeless or those in rural areas, may be left behind.
- Risks of fragmented care and reduced quality if transitions aren't well coordinated.

Examples of public and patient views on this shift:

"I'd rather get treatment in my own community than travel miles to a hospital – if the services are there and well-supported."

"Virtual wards sound good in theory, but not everyone has a safe or stable home environment to recover in."

"Moving care into communities only works if the infrastructure, funding, and staffing are in place – right now, that's not always the case."

Shift 2: Analogue to digital

Positives:

- Digital tools like shared health records and AI offer efficiency, less repetition for patients, and improved communication between services.
- Technology can support faster diagnosis, better resource use, and remote care (e.g. virtual wards).

Concerns:

- Digital exclusion is a major issue – particularly for older adults, those without internet or digital skills, homeless individuals, and those in rural areas.
- Risk of care becoming impersonal or inaccessible without human support.
- Concerns over data reliability, interoperability, and over-reliance on digital systems.

Needs:

- Inclusive design, user-friendly interfaces, training and support for digital literacy, and always having human alternatives available.

Examples of public and patient views on this shift:

"Technology should make things easier, not become another barrier – especially for older or vulnerable people who are already struggling."

"Shared records and AI could save time and improve care, but only if systems actually talk to each other."

"Don't replace human contact with a screen – sometimes what people need most is to feel heard and seen."

Shift three: Sickness to prevention

Positives:

- Strong agreement that prevention is more cost-effective and beneficial in the long run.
- High support for early intervention in mental health (especially for young people), tackling homelessness, obesity, addiction, and addressing social determinants of health (housing, employment, education).
- Participants appreciate community-based, preventative programmes run by charities and VCFSE groups.

Concerns:

- Despite its value, prevention remains underfunded and under prioritised.
- Lack of clear referral pathways and integration between NHS, charities, schools, and councils.
- Risk that prevention continues to be side-lined in favour of reactive care.

Examples of public and patient views on this shift:

We always talk about prevention being better than cure, but the money still goes to fixing problems after they've happened."

Early support for mental health, especially for young people, can stop problems snowballing later on."

If we really want to prevent illness, we have to deal with housing, poverty, and addiction – not just give out leaflets.

Further feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

1. Compassionate, trauma-informed care

Participants want the NHS to feel safe, calm, respectful, and supportive – particularly for those with complex or traumatic experiences.

2. Equity between mental and physical health

There is strong demand for parity of esteem in funding, access, and service quality between mental and physical healthcare.

3. Dedicated and valued frontline staff

People consistently praise NHS staff and want to see improved working conditions, reduced pressure, and better retention and morale.

4. Consistent access to GPs and primary care

Reliable, timely GP access remains a top priority, seen as the first point of contact and key to reducing pressure elsewhere in the system.

5. Smooth transitions between services

Frustration around fragmented care and poor handovers – participants want more joined-up systems between hospitals, GPs, community services, and social care.

6. Rural and transport barriers

Rural residents raise concerns about long travel distances, limited public transport, and how centralisation can worsen access.

7. Communication gaps across services

Poor coordination and unclear referral pathways between NHS, local authorities, and voluntary groups are seen as a barrier to effective care.

8. Inadequate support for vulnerable groups

Participants highlight ongoing issues faced by homeless people, migrants, disabled individuals, and those with unstable housing or low income.

9. Fear of private sector involvement

There is significant concern about shifting NHS services to private providers, with fears around cost, inequality, and loss of public accountability.

10. Need for system-wide cultural change

Participants call for a more inclusive, person-centred culture across the NHS – less transactional, more human, and built on trust and relationships.

Recommendations

1. Invest in community-based, preventative care
 - What: Prioritise funding and support for local services that focus on prevention, early intervention (especially in mental health), and support for vulnerable groups such as the homeless.
 - Why: Community-led care improves accessibility, reduces hospital strain, and addresses root causes of poor health (e.g. housing, addiction, poverty).
 - How: Scale successful models like Open Mental Health, enhance local partnerships, and build stronger infrastructure outside hospitals.
2. Ensure a safe, inclusive digital transition
 - What: Develop a digital transformation strategy that leaves no one behind, balancing innovation with accessibility.
 - Why: While tech can improve efficiency and coordination, it risks deepening inequalities if not inclusive.
 - How: Provide digital literacy training, maintain in-person alternatives, and prioritise interoperability and user-friendly design across platforms.
3. Build genuine, sustainable partnerships with the voluntary sector
 - What: Move beyond transactional commissioning to meaningful collaboration with charities and community organisations.
 - Why: These groups play a vital role in supporting vulnerable people but are underfunded, overstretched, and often overlooked.
 - How: Increase funding, improve communication channels, and involve the voluntary sector as equal partners in decision-making and service design.

Feedback from rural communities

Summary of engagement activity

We ensured that we heard the voices of people and groups living in rural communities across the county using the following engagement activities:

Talking cafes & Village Agents in rural communities

- Attended Frome Young Farmers
- Conversations at the Bath & West Showground's Farmers Market

Summary of feedback:

The below word cloud is a visual representation of the feedback received and where the size of each word corresponds to its frequency of appearance.



The community feedback on the NHS 10 Year Health Plan reflects a strong appreciation for the dedication of frontline staff and services like pharmacists, paramedics, and community care, while highlighting deep concerns about accessibility, digital exclusion, long waiting times, inadequate transport – especially in rural areas – and insufficient mental health and social care support.

People want a more joined-up system, better use of technology that doesn't exclude older or digitally limited individuals, more localised services, improved patient transport, and a stronger focus on prevention.

There is frustration over bureaucracy, staffing shortages, GP access, and poor communication, alongside calls for political accountability, consistent funding, and valuing NHS workers.

The public values face-to-face care and want changes that are practical, inclusive, and grounded in real-world needs not driven by profit or politics.

Feedback on three key shifts

SHIFT 1: Analogue to digital

Positives:

- Digital tools can make it easier to book appointments and see a GP.
- Virtual appointments could free up face-to-face time for those who need it most.
- More efficient sharing of records between GPs and hospitals would reduce repetition.
- Shared systems (e.g. x-rays, test results) could prevent unnecessary delays.
- Some people like the idea of simple, joined-up systems.

Concerns:

- Digital exclusion is a major worry, especially for older people and those without internet access.
- Rural areas suffer from poor signal and patchy connectivity.
- Systems must be simple and not rely on apps alone – alternative, non-digital options are essential.
- People still want face-to-face contact for reassurance and personal care.
- There's frustration with current phone systems and app-only options.
- Concerns about data security, cyber risks, and over-reliance on AI.
- Older people feel left behind or overwhelmed by fast tech changes.

Examples of public and patient views on this shift:

"There should be an alternative to digital systems – we like face-to-face and human reassurance."

"Older people are being left behind because of the development of technology."

"Any digital systems need to be simple and basic – older farmers won't sit in endless queues or deal with complicated apps."

SHIFT 2: Hospital to community

Positives:

- Local health hubs and community hospitals are valued – especially in rural areas.
- Bringing services like screening, vaccinations, and minor treatments closer saves time and boosts access.
- Ambulance triage and in-home support for falls are seen as good alternatives to unnecessary hospital visits.
- Community-based care can help with early intervention and long-term support.

Concerns:

- Many community hospitals have reduced services or limited hours – trust in them needs rebuilding.
- Poor public transport and long travel times make hospital access difficult, especially in remote areas.
- Lack of coordination between services (e.g., 111 and local hospitals) causes delays and frustration.
- Need for more mobile services (e.g., screening vans), and better communication about what's available.
- Staffing shortages and lack of resources in the community are key barriers.
- Discharge delays from hospitals show that community and social care services are overstretched.

Examples of public and patient views on this shift:

"It's a good idea to spread out services so it's not all on the shoulders of the hospital."

"Community hospitals need to be open longer and all services accessible to build trust."

"Rural health hubs are great – older farmers already go there and can fit in check-ups during their day."

SHIFT 3: Sickness to prevention

Positives:

- Strong support for prevention to improve long-term health and reduce NHS pressure.
- People want more education, media campaigns, and awareness on healthy living.
- Support for rural health checks, vaccinations, and outreach services.
- First aid training and mental health support seen as important preventive tools.
- Calls for holistic health approaches, not just medical interventions.

Concerns:

- Prevention can feel inaccessible – healthy food is expensive, childcare limits healthy lifestyles.
- People don't want to be blamed for conditions linked to genetics or poverty.
- Concerns that prevention messages in the media feel patronising or overwhelming.
- Long waits for appointments and poor continuity of care undermine early detection.
- Repeated calls for more GP appointments and regular health checks.
- Suggestions for personal responsibility measures like small charges for missed appointments were mixed, with some supporting accountability and others worried about fairness.

Examples of public and patient views on this shift:

"Prevention is absolutely key – but it must take into account real-life challenges like cost of healthy food or childcare."

"Have vaccinations in rural health hubs – go to the people, don't expect them to travel miles."

"I'd be happy to see any prevention prioritised – to save lives, improve quality of life and NHS funds."

Further Feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

1. Access to GP Appointments

There is widespread frustration over the difficulty in getting GP appointments – long waits, confusing phone systems, limited hours, and lack of continuity in care are common concerns.

2. Staffing and Workforce Issues

Staff shortages, overwork, and low morale among NHS workers are recurring concerns. There are strong calls for better recruitment, fair pay, retention strategies, and valuing frontline staff.

3. Transport and Travel Barriers

Poor public transport – especially in rural areas – makes it hard to attend appointments. Patient transport services are inconsistent, with issues like delays, eligibility restrictions, and limited availability.

4. Communication and Coordination

People feel that NHS services are fragmented. They want joined-up systems, clearer communication between departments, and better information sharing to avoid repeating their medical history.

5. Mental Health Services

Access to mental health care is seen as inadequate, with long waits (e.g., 48 weeks for therapy), lack of crisis support, and a need for more informal, accessible, and local mental health help.

6. Inequality and Rural Disadvantage

People in rural areas feel overlooked – services are harder to reach, there are fewer local options, and digital solutions don't always work. There are calls for funding and incentives to attract staff to these areas.

7. Privatisation and Politics

Many expressed fear or anger over NHS privatisation, distrust in politicians, and concerns that decisions are driven by cost-cutting rather than care. There's a desire for consistency regardless of which party is in power.

8. Respect and Dignity

Patients and staff want to be treated with respect. Issues were raised about being dismissed, feeling judged, or being made to feel like a burden – especially in GP and emergency settings.

The feedback we heard from veterans and armed forces in Somerset highlights a strong desire for an NHS that remains accessible, compassionate, and inclusive, while embracing technology in a way that supports rather than replaces human care.

People welcome innovation like virtual wards and NHS apps but stress the need for non-digital options, better integration, and plain communication.

There is broad support for moving more care into communities and focusing on prevention through education, early detection, and local services, but concerns remain about staffing, consistency, and adequate support at home.

Persistent issues like long waiting times, poor access to dental care, and a lack of joined-up communication between services are seen as major barriers, alongside calls for more face-to-face GP appointments, better funding, and a truly holistic approach to health and care.

Feedback on three key shifts

1. Hospital to community

Positive:

- Support for moving care from hospitals to community settings.
- Community hospitals could reduce strain on main hospitals and improve access, especially in rural areas.
- Virtual wards and mobile units could help free up hospital beds.
- Community care could include local diagnostic centres and peer support networks.

Challenges:

- Concerns about consistency of care in virtual wards and hospital-at-home schemes.
- Worries about inadequate follow-up care, equipment, and training for home-based healthcare.
- Reliance on family members for caregiving, which could increase pressure.
- Lack of sufficient community support, especially for vulnerable individuals.

2. Analogue to digital

Positive aspects:

- Support for more technology use in the NHS (e.g., NHS apps, virtual consultations, and digital health records).
- Virtual wards and tele-health services seen as ways to free up hospital capacity and improve access to care.

Challenges:

- Not everyone has access to or is comfortable with technology, particularly older people or those in rural/lower-income areas.
- Need for non-digital options, such as face-to-face appointments and paper-based communications.
- Frustration with complex booking systems and inadequate app usability.
- Concerns about privacy, security, and overreliance on technology leading to impersonal care and isolation.

3. Sickness to Prevention

Positive aspects:

- Strong support for a greater focus on prevention rather than just treatment.
- Desire for more preventive services in schools, like medical checks and health education.
- Increased public awareness campaigns about health issues (e.g., smoking, vaping, cancer prevention).
- Call for regular health screenings and preventative services to reduce the incidence of preventable diseases.

Challenges:

- Need for more integrated services and stronger community support to identify and address health issues early.
- More resources needed for school nurses, mental health support, and cancer screenings.
- Concern that a focus on prevention could divert resources from essential treatments or overburden an already strained system.

Further feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

1. Access to care.

There is significant concern about the difficulty accessing NHS services, including long waiting times for appointments and surgeries, particularly in rural areas. Many people face challenges getting timely GP appointments, and there is a shortage of affordable dental care, with people struggling to find NHS dentists.

2. Staffing and workforce issues

There is a widespread recognition that the NHS is facing severe staff shortages, which is contributing to delays and reduced care quality. Participants emphasised the need for more staff, especially nurses and carers, as well as fair compensation and better working conditions to retain staff.

3. Technology integration

While there is support for integrating technology to improve access and streamline services, many people have concerns about the digital divide. Issues include the accessibility of digital tools for older or less tech-savvy individuals, frustrating booking systems, and privacy and security concerns surrounding digital health solutions.

4. Community-based care

Many people are in favour of shifting more care from hospitals to community settings. This could help ease pressure on hospitals and improve access for people in rural areas. However, there are concerns about the adequacy of community resources and follow-up care, particularly when patients are discharged to home-based care or virtual wards.

5. Prevention and health education

There is strong support for a more preventative approach to healthcare. This includes early interventions, regular health check-ups, and better education on lifestyle choices. Participants suggested more focus on prevention through school-based education, cancer screenings, and public health campaigns.

6. Mental health support

Mental health services are a major area of concern, with calls for better integration into the wider healthcare system. Participants highlighted the need for more mental health support, particularly for children and vulnerable groups, and suggested expanding mental health first aid training and services within communities.

7. Veterans' care

The care of veterans within the NHS is seen as inadequate by some participants. There is a call for more targeted support, including better awareness among healthcare providers and priority access to services for veterans. There is also concern that veterans are not receiving enough benefits or support tailored to their needs.

8. Hospital parking and infrastructure

Hospital parking charges are a persistent issue, with many calling for free parking for both staff and patients. In addition, there are concerns about the adequacy of hospital infrastructure, with some hospitals facing capacity issues and delays in service delivery.

9. Cost and affordability

There is growing concern about the increasing cost of healthcare, particularly the rising costs of dental care and the potential for further privatisation. Many people believe healthcare should remain free at the point of use and fear that increasing privatisation or user fees could create additional barriers to care.

10. Communication and coordination

Poor communication and coordination between healthcare services are frequent complaints. There are issues with fragmented care, particularly for patients with multiple health needs, and a lack of consistent information sharing between hospitals, GPs, and other health services. Participants call for better systems to ensure continuity of care and clearer communication with patients.

Recommendations

1. Improve access to services and reduce waiting times

- Address the long waiting times for appointments and surgeries, particularly in GP surgeries and dental care. Improve accessibility to healthcare services, especially in rural areas, and ensure that there are adequate resources to reduce delays. Implement more efficient systems for booking appointments and make face-to-face consultations available for those who prefer them.

2. Invest in NHS staffing and workforce support

- Increase recruitment, retention, and fair compensation for NHS staff, including nurses, carers, and other healthcare professionals. Address staff shortages to ensure high-quality care and reduce strain on the system. Additionally, provide better training and working conditions to support healthcare workers and improve job satisfaction.

- Shift more healthcare services to community settings to relieve pressure on hospitals and improve local access. Expand preventive care initiatives, such as health education, early screenings, and mental health support, to reduce the burden of illness. Ensure better integration between community care services, charities, and the NHS to create a more holistic, preventative approach to health and wellbeing.

- The feedback we heard from children and young people and professional who work hard to support children and young people across Somerset, is that there is a need for improved accessibility, mental health support, and early intervention for children and young people (CYP).
- Key concerns include reducing waiting lists, offering flexible and youth-friendly services, and ensuring that healthcare is community-based rather than solely hospital-centered.
- There's a strong desire for more integrated care between NHS services, schools, and voluntary/community organisations, with proper funding for the voluntary sector.
- Additionally, the use of technology should enhance care without replacing human interactions, particularly in mental health.
- The workforce requires better support, with a focus on staff retention, well-being, and attracting more young people to healthcare careers.
- Finally, prevention and early intervention, especially in mental health, should be prioritised over crisis care, with a strong call for the NHS to better listen to young people's needs and involve them in shaping services.

Feedback on three key shifts

1. Hospital to community

Benefits:

- Young people who can't travel independently will benefit from local care.
- Smaller, local healthcare environments are less overwhelming for young people.
- More community-based services allow for trusted relationships with local care providers, improving transition into adult care.
- Potential for improved recovery times, as patients will be supported in familiar environments, with family involvement.
- Specialist outreach clinics and school-based support are vital for early intervention and providing care in less clinical settings.
- Community hubs and local services provide easier access, reducing the need for hospital visits.
- Virtual care can support certain conditions but should be well-regulated to ensure quality.

Concerns:

- Safeguarding risks and the need for effective monitoring when care moves out of hospitals.
- Difficulty in providing consistent care, as multiple staff might get involved, potentially causing communication issues.
- Digital services may isolate some people, especially if they don't have access to the necessary technology.
- Community services, particularly those provided by voluntary organisations, are underfunded, leading to over-reliance on them without appropriate support.
- Some young people still need face-to-face care for trust and rapport-building.
- Voluntary services, particularly those working in mental health and well-being, need more support and funding.

Examples of public and patient views on this shift:

"Young people who can't travel independently will benefit from local care."

"Smaller, local healthcare environments will help young people who get overwhelmed in large spaces feel more confident to get help."

"Community hubs and local services provide easier access, reducing the need for hospital visits."

2. Analogue to Digital

Benefits:

- Technology can help with early intervention and mental health support, improving access to care.
- Digital tools could streamline appointment scheduling and communication, making care more efficient.
- Technology could enhance peer support networks and social prescribing by connecting people with activities or community services.
- Technology could assist in monitoring care and preventing conditions from worsening by providing more immediate feedback.
- Virtual consultations and digital care options can support healthcare access, especially in rural or remote areas.

Concerns:

- Digital solutions should not replace human care, especially for vulnerable populations, such as those needing mental health support.
- There's concern about the over-reliance on virtual care, which can isolate people, especially young people who need human connection and trust.
- Over-use of digital services in mental health care can reduce face-to-face interactions, which are critical for building trust with young people.
- Some populations may face barriers in accessing digital care, leading to digital exclusion.
- Technology should enhance care delivery and improve internal NHS systems but should not replace compassionate, in-person care.

Examples of public and patient views on this shift:

"Digital solutions should not replace compassionate, professional, confidential care."

"Technology can improve early intervention and mental health support, improving access to care."

"Technology should enhance care but not replace in-person support, especially for vulnerable populations."

3. Sickness to Prevention

Benefits:

- Early intervention is seen as critical, especially in mental health, where early support can prevent worsening conditions.
- Schools should play a bigger role in prevention by embedding health education and well-being into the curriculum, starting from primary school.
- Social prescribing and resilience training for young people can support better mental well-being and reduce future health issues.
- Programs targeting healthy lifestyles, obesity prevention, and the dangers of vaping should be incorporated into schools and community outreach.
- Early intervention is seen as cost-effective and can prevent long-term problems, especially in mental health.
- A shift from reactive to proactive healthcare would prevent illnesses before they escalate into crises.
- Increasing awareness of health choices from a young age could shape healthier generations.
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Concerns:

- The NHS is currently more focused on treating crises, with insufficient resources for preventive care, especially in mental health.
- There is a worry that prevention efforts may be underfunded, especially in schools and voluntary sectors, which are critical for early intervention.
- While early intervention is emphasized, many young people do not meet existing thresholds for care and are left without support.
- Gaps in support services mean many young people fall through the cracks, particularly those who need early mental health support.
- Voluntary organisations often step in to fill gaps but are not funded adequately to sustain their services.
- There's a need for more holistic strategies that combine mental health, physical health, and social care prevention efforts.

Examples of public and patient views on this shift:

"Early intervention is proven to be more cost-effective, so more money is available for other services."

"Schools should play a bigger role in prevention by embedding health education and well-being into the curriculum, starting from primary school."

"We need to focus on preventing mental health issues before they escalate, especially with young people who currently feel they are not being taken seriously."

Further Feedback

Below are 10 themes from the feedback that are not directly about the three key shifts (hospital to community, analogue to digital, and sickness to prevention), but are still critical to understanding participant views and priorities:

These points highlight concerns and suggestions for improving various aspects of the NHS and healthcare delivery, particularly around mental health support, community care, and workforce sustainability.

1.Youth engagement

Young people want to feel more heard and involved in shaping healthcare services, ensuring that their voices are considered in decision-making processes.

2.Staff retention

Retaining NHS staff is a major concern, with a focus on reducing burnout, improving morale, and offering better support to healthcare workers to address high turnover rates.

3.Funding for voluntary services

Voluntary and community sector (VCFSE) organisations are seen as critical in filling healthcare gaps, but they lack consistent and sufficient funding to continue their work effectively.

4.Mental health thresholds

Many young people feel that the mental health services' thresholds are too high, leaving those in need without support until they reach a crisis point.

5.Community-based care models

There is a call for healthcare to be delivered more locally through community hubs and outreach services, making care more accessible for young people, especially those with chaotic lives.

6.Flexible appointment options

Providing healthcare appointments outside traditional hours, such as evenings and weekends, would improve accessibility for young people, especially students and those with busy schedules.

7.Voluntary sector recognition

The importance of the voluntary sector in healthcare is highlighted, with a request for better recognition and funding to support their vital role in care delivery.

8.Educational role of schools

Schools should play a more active role in supporting youth well-being and health, including embedding mental health support and lifestyle education into the curriculum.

9. Technology's role in healthcare

While digital tools are appreciated for improving efficiency, there is concern over relying too heavily on virtual solutions, particularly in mental health, where face-to-face interaction is crucial.

10. Integration between services

There is a need for better communication and integration between NHS services, community organizations, and schools to provide seamless support and care for young people, ensuring they do not "fall through the cracks."

Recommendations

To improve healthcare for children and young people, the NHS must focus on faster access, stronger mental health support, smarter technology, better prevention, inclusive care, and a workforce that is well-trained, compassionate, and sustainable. Here are the top three recommendations based on all of the feedback:

1. Increase access to early intervention and mental health support:

- Prioritise mental health support for young people by lowering thresholds for care and ensuring that early intervention services are more accessible. This includes expanding school-based mental health programs, resilience training, and peer support networks to prevent issues from escalating to crisis levels.

2. Strengthen community-based and flexible healthcare services:

- Shift more healthcare services from hospitals to community settings, ensuring they are locally accessible, inclusive, and tailored to young people's needs. Offer flexible appointment options (evenings, weekends, and school-based clinics) and enhance collaboration with the voluntary sector to ensure comprehensive support.

3. Provide sustainable funding and support for the voluntary sector and workforce:

- Recognize the essential role of voluntary and community services in filling healthcare gaps, and provide them with consistent, sustainable funding. Additionally, focus on improving NHS staff retention by addressing burnout, offering better working conditions, and promoting careers in healthcare, especially in community settings.

These recommendations focus on improving access to care, early intervention, and mental health support while ensuring sustainable healthcare delivery through community services and workforce stability.

Next Steps

Shaping NHS Somerset's strategy

We are in active discussions with NHS Somerset's Strategy Team who are working on NHS Somerset's strategy in response to the government's 10 Year Health Plans in the summer of 2025

Somerset system and ICB Board

We will share our findings report and present these to our board, so that next steps be discussed and agreed

Somerset's Big Conversation 2025

Following our successful roadshow last year, we have an exciting summer of engagement being planned to help support key public engagement around our operational plans and supporting our focus on delivering the three key national shifts of the 10 Year Health Plan – with particular focus on community provision of healthcare services in areas of Somerset to help deliver our operational plans

Sharing of findings reports

We want people to know that sharing their views and ideas has mattered, that we have listened and we have taken action, as we are committed to the principles of 'You Said, We Did' and putting people at the heart of all that we do. To read examples of 'You Said, We Did' please visit: [Our work with people and communities - NHS Somerset ICB](#). We will share findings reports with all contributors, including ICB and ICS colleagues and partners, Somerset's VCFSE organisations and community groups and our diverse people, patients and communities across the county.

South West regional findings

We worked as part of a South West 'team of teams', with colleagues from other systems across the region, to share all engagement feedback and so to benefit from region-wide insights. The analysis of this feedback is currently underway and we hope to share key findings shortly. We will review the regional insights alongside national insights, to consider what is different for our population in Somerset, including for key communities such as rural communities, armed forces and children and young people.

With special thanks to

We would like to thank everyone who took part in the 10 Year Health Plan engagement in Somerset and who contributed their thoughts, views and ideas. All feedback has been submitted nationally and will now enable us to shape Somerset's strategy in response to the Government's new 10 Year Health Plan published in the summer.

We would also like to say a special thank you to the following individuals, organisations and groups who worked collaboratively with us to ensure that everyone's voices were heard.

- Somerset Youth Parliament
- Minehead Eye
- Participation Workers Network (Children & Young People)
- Spark Somerset
- Somerset Activity & Sports Partnership
- Frome Young Farmers
- PPG Chairs Network
- Wells City Practice PPG Group
- Yeovil Association of WRENS
- Yeovil Veterans Breakfast
- Taunton Veterans Breakfast
- Glastonbury Veterans Breakfast
- Ark at Egwood
- Royal Navy Family & People Support and 40 Commando Royal Marines, Norton Fitzwarren
- Teri Underwood and Rebecca Oliver from the Armed Forces Team at NHS Somerset
- Glastonbury The Red Brick Building
- Minehead, Wiveliscombe, Dulverton and Williton Talking Cafés & Village Agents
- Taunton, Yeovil, Bridgwater, Minehead, Bruton, Wincanton, Frome and Burnham-on-Sea libraries
- NHS Somerset's Citizen's Hub & Engagement Lead Coordination Group

For more information

If you have any questions, requests for further information or would like to discuss the 10 Year Health Plan Engagement, please contact:

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