

KNEE ARTHROSCOPY **WITHOUT** OSTEOARTHRITIS PRIOR APPROVAL (PA) POLICY

Version:	2324.v3d
Recommendation by:	Somerset ICB Clinical Commissioning Policy Forum (CCPF)
Date Ratified:	November 2023
Name of Originator/Author:	EBI Team
Approved by Responsible Committee/Individual:	Somerset ICB Clinical Executive Committee (CEC)
Publication/issue date:	March 2024
Review date:	Earliest of either NICE publication or 3 years from issue
Target audience:	<p>NHS Somerset ICB:</p> <ul style="list-style-type: none"> • NHS Providers • GP Practices • Contracts Team <p>Medical Directors:</p> <ul style="list-style-type: none"> • Yeovil District Hospital NHS FT • Royal United Hospitals Bath NHS FT • Somerset Foundation Trust
Application Form	Knee Arthroscopy without Osteoarthritis Prior Approval Application

**KNEE ARTHROSCOPY WITHOUT OSTEOARTHRITIS
PRIOR APPROVAL (PA) POLICY**

Section	CONTENTS	Page
	Version Control	1
1	General Principles	2
2	Policy Criteria	2 - 4
3	Evidenced Based Interventions Panel Process	4 - 5
4	Access To Policy	5
5	References	5 - 6

VERSION CONTROL

Document Status:	Current Policy
Version:	2324.v3d

DOCUMENT CHANGE HISTORY

Version	Date	Comments
1718.v2	December 2018	Knee Arthroscopy with or without Debridement Policy separated to two policies without & with osteoarthritis as per the National Consultation document
1819 V3	February 2019	CEC change to layout & inclusion of OAS & Consultant to complete an EBI application form, removal of wording in background section, change of name EBI to Evidenced Based Interventions (EBI)
1819.v3	September 2020	Removal of the term 'ligament rupture' as routinely commissioned, General Principles & EBIP process updated
2021/v3a	June 2021	Three-year review, no clinical amendments. Amendment of heading 2.4 & 2.5. Inclusion of Locked knee - Meniscal Tear Surgery CBA Policy in line with NHS England EBI List 2
2122.v3b	July 2022	Amendment from SCCG to NHS Somerset ICB. New PALS email address
2223.v3c	November 2023	3-year review, removal of reference to weight bearing x-rays, removal of duplicated wording, amend Locked Knee policy title, red flag section included. Wording change 3.6.

Equality Impact Assessment EIA	January 2019
Quality Impact Assessment QIA	January 2019
Sponsoring Director:	Dr Bernie Marden
Document Reference:	2324.v3d

1 GENERAL PRINCIPLES (PRIOR APPROVAL)

- 1.1 Funding approval must be secured by primary care/secondary/community care prior to referring/treating patients for this prior approval treatment
- 1.2 Funding approval must be secured prior to a referral for an assessment/surgery. Referring patients without funding approval secured not only incurs significant costs in out-patient appointments for patients that may not qualify for surgery, but inappropriately raises the patient's expectation of treatment
- 1.3 On limited occasions, we may approve funding for an assessment only in order to confirm or obtain evidence demonstrating whether a patient meets the criteria for funding. In such cases, patients should be made aware that the assessment does not mean that they will be provided with surgery and surgery will only be provided where it can be demonstrated that the patient meets the criteria to access treatment in this policy
- 1.4 Funding approval will only be given where there is evidence that the treatment requested is effective and the patient has the potential to benefit from the proposed treatment. Where it is demonstrated that patients have previously been provided with the treatment with limited or diminishing benefit, funding approval is unlikely to be agreed
- 1.5 Receiving funding approval does not confirm that they will receive treatment or surgery for a condition as a consent discussion will need to be undertaken with a clinician prior to treatment
- 1.6 The policy does not apply to patients with suspected malignancy who should continue to be referred under 2 week wait pathway rules for assessment and testing as appropriate
- 1.7 Patients with an elevated BMI of 30 or more may experience more post-surgical complications including post-surgical wound infection so should be encouraged to lose weight further prior to seeking surgery.
<https://www.sciencedirect.com/science/article/pii/S1198743X15007193>
(Thelwall, 2015)
- 1.8 Patients who are smokers should be referred to smoking cessation services in order to reduce the risk of surgery and improve healing
- 1.9 Where prior approval funding is secured by the EBI service it will be available for a specified period of time, normally one year

2 KNEE ARTHROSCOPY **WITHOUT** OSTEOARTHRITIS POLICY PRIOR APPROVAL CRITERIA - PA

Patients who are not eligible for treatment under this policy, please refer to Section 3 EVIDENCE BASED INTERVENTIONS APPLICATION PROCESS on how to apply for funding with evidence of clinical exceptionality.

2.1 Ligament Rupture

- Arthroscopic Ligament rupture repair is routinely commissioned for all patients (with or without osteoarthritis) who have not responded adequately to conservative treatment as detailed in point 2.6
- Ligament rupture surgery does not require prior approval funding

2.2 Under the clinical circumstances a-c below please refer to the NHS Somerset ICB **Knee Meniscal Tear Surgery CBA Policy**.

- a) An MRI scan has demonstrated clear evidence of an internal joint derangement
- b) Recurrent locking of the knee
- c) Imaging shows
 - an unstable meniscal tear
 - loose body within the knee (with a combination of significant mechanical issues of pain, locking)

Patients **without Osteoarthritis**

2.3 Arthroscopic knee washout (lavage and debridement) **is not routinely** commissioned for patients who are:

- a) 45 or over **AND**
- b) have activity-related joint pain **AND**
- c) have either no morning joint-related stiffness or morning joint stiffness that lasts no longer than 30 minutes

2.4 Prior Approval is required for patients **44 years of age or under without osteoarthritis** where.

- Conservative management over a period of 3 or more months has been fully explored and complied with, but has failed (see section 2.6)
- There is no clinical evidence of an internal joint derangement (where there is clinical evidence of an internal joint derangement locking, meniscal tear please refer to the **Knee Meniscal Tear Surgery CBA Policy**)

2.5 Prior Approval is required for patients **45 years of age and over without osteoarthritis** where.

- Conservative management over a period of 3 or more months has been fully explored and complied with, but has failed (see section 2.6)

- There is no clinical evidence of an internal joint derangement (where there is clinical evidence of an internal joint derangement locking, meniscal tear please refer to the **Knee Meniscal Tear Surgery CBA Policy**)

2.6 Conservative, non-operative management includes the following. Details of the following should be included with the prior approval application.

- Patient education
- Physiotherapy
- Weight loss interventions
- Support from the intermediate musculoskeletal services with muscle strengthening exercises
- Pain Management with topical NSAIDs or if ineffective oral NSAID (unless contra-indicated) at the lowest effective dose for the shortest possible time with PPI gastroprotection. Do not routinely offer paracetamol or weak opioids unless:
 - they are only used infrequently for short-term pain relief **and**
 - all other pharmacological treatments are contraindicated, not tolerated or ineffective
- Do not offer glucosamine or strong opioids management topical NSAIDs painkillers

2.7 **RED FLAG**

If clinical assessment suggests the patient may have a “red flag” condition therefore treatment is needed urgently, refer for treatment without delay and without further reference to the criteria within this policy “red flag” conditions include:

- Septic Arthritis/infection
- Carcinoma
- Bony fracture
- Avascular necrosis
- Locked knee

2.8 Autologous chondrocyte implantation as approved by NICE is commissioned by NHS England

3 **EVIDENCE BASED INTERVENTIONS APPLICATION PROCESS**

3.1 Patients who are not eligible for treatment under this policy may be considered on an individual basis where their GP or Consultant believes clinical exceptional circumstances exist that warrant deviation from the rule of this policy

3.2 Completion of a **Generic EBI Application Form** by a patient’s GP or Consultant is required

3.3 Applications cannot be considered from patients personally

- 3.4 Only electronically completed EBI applications will be accepted to the EBI Service
- 3.5 It is expected that clinicians will have ensured that the patient, on behalf of who they are forwarding the application for, is appropriately informed about the existing policies prior to an application to the EBI Panel. This will reassure the Panel that the patient has a reasonable expectation of the outcome of the application and its context
- 3.6 EBI funding application are considered against clinical exceptionality. To eliminate discrimination for patients, **social, environmental, workplace, and non-clinical personal factors cannot be taken into consideration.**

For further information on 'clinical exceptionality' please refer to the NHS Somerset ICB EBI webpage [Evidence Based Interventions - NHS Somerset ICB](#) and click on the section titled Generic EBI Pathway

- 3.7 Where appropriate photographic supporting evidence can be forwarded with the application form
- 3.8 An application put forward for consideration must demonstrated some unusual or unique clinical factor about the patient that suggests they are exceptional as defined below:
- Significantly different to the general population of patients with the condition in question
 - Likely to gain significantly more benefit from the intervention than might be expected from the average patient with the condition

4 ACCESS TO POLICY

- 4.1 If you would like further copies of this policy or need it in another format, such as Braille or another language, please contact the Patient Advice and Liaison Service on Telephone number: 08000 851067
- 4.2 **Or write to us:** NHS Somerset ICB, Freepost RRKL-XKSC-ACSG, Yeovil, Somerset, BA22 8HR or **Email** us: somicb.pals@nhs.net

5 REFERENCES

The following sources have been considered when drafting this policy:

- 5.1 Siemieniuk Reed A C, Harris Ian A, Agoritsas Thomas, Poolman Rudolf W, Brignardello-Petersen Romina, Van de Velde Stijn et al. Arthroscopic surgery for degenerative knee arthritis and meniscal tears: a clinical practice guideline BMJ 2017; 357:j1982
- 5.2 Brignardello-Petersen R, Guyatt GH, Buchbinder R, et al Knee arthroscopy versus conservative management in patients with degenerative knee disease: a systematic review BMJ Open 2017;7:e016114. doi: 10.1136/bmjopen-2017-016114`
- 5.3 Hubbard MJS. (1996) Articular debridement versus washout for degeneration of the medial femoral condyle. Journal of Bone and Joint Surgery (British) 78-B: 217–19.
- 5.4 Bernard J, Lemon M, Patterson MH. (2004) Arthroscopic washout of the knee – a 5-year survival analysis. The Knee 11: 233–5

- 5.5 NHS England EBI List 2 Policies
- 5.6 The British Association for surgery of the Knee (BASK)
- 5.7 <https://www.nice.org.uk/guidance/ng226>
- 5.8 [Cost-effectiveness analysis of arthroscopic surgery compared with non-operative management for osteoarthritis of the knee - PubMed \(nih.gov\)](#)
- 5.9 <http://www.nice.org.uk/guidance/ipg230>
- 5.10 [NHS England - Wave 2 EBI document](#)
- 5.11 [Meniscal surgery guidelines - \(baskonline.com\)](#)